



H.R. 2642 – Iraq/Afghanistan Supplemental Appropriations

EXECUTIVE SUMMARY

The emergency troop supplemental is expected to be considered under a closed rule on June 19, 2008. The Supplemental has been ping-ponged between the House and Senate several times. Today, the House will deal specifically with the two amendments passed by the Senate on May 20, 2008. The first amendment is for Department of Defense funding for the wars in Iraq and Afghanistan (as passed by the Senate) and the second amendment includes funding for Military Construction, Veterans Affairs, International Programs, and several domestic programs (reflecting the bipartisan agreement reached by House Republican and Democrat Leadership).

The second amendment includes an extension of unemployment insurance for 13 weeks in every state through March 31, 2009, which incorporates a 20-week work requirement in order to qualify for benefits. In addition, it contains the expansion of veteran's education benefits, which includes transferability. The amendment would prohibit the Department of Health and Human Services (HHS) from finalizing and enforcing six Medicaid regulations until April 1, 2009. It also provides \$2.65 billion for natural disaster relief and recovery in the wake of the flooding and tornadoes in the Midwest and \$5.8 billion for levees in Louisiana.

The bill appropriates a total of \$186.502 billion in FY2008 and FY2009 - \$165.4 billion for the Department of Defense, \$3.6 billion of which will be redirected for domestic spending by Amendment #2 for a total of \$161.8 billion for DOD; and \$21.075 billion for the State Department, Military Construction, and other domestic spending items. According to Democrats on the House Appropriations Committee, the expanded GI education benefits will cost \$62.8 billion over ten years, and the extended unemployment insurance benefits will cost \$8.2 billion over ten years.

FLOOR SITUATION

H.R. 2642 is being considered on the floor pursuant to a closed rule. The rule:

- Provides for consideration of the Senate amendments to the House amendments to the Senate amendment to H.R. 2642.
- Makes in order a motion by the chairman of the Committee on Appropriations that the House (1) concur in the Senate amendment to the House amendment numbered 1 and (2) concur in the Senate amendment to the House amendment numbered 2 with the amendment printed in the report of the Committee on Rules accompanying the resolution.
- Waives all points of order against consideration of the motion except those arising under clause 10 of rule XXI.
- Provides one hour of debate on the motion equally divided and controlled by the chairman and ranking minority member of the Committee on Appropriations.
- Provides that the Senate amendments and the motion shall be considered as read.
- Provides that the Chair shall divide the question among each of the two Senate amendments.



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- Provides that, notwithstanding the operation of the previous question, the Chair may postpone further consideration of the motion to a time designated by the Speaker.
- Provides that the chairman of the Committee on Appropriations may insert in the Congressional Record dated June 19, 2008, such material as he may deem explanatory of the motion.
- Provides that it shall be in order to consider a concurrent resolution providing for the adjournment of the House and Senate during the month of July.

H.R. 2642 (formerly the Military Construction and Veterans Affairs and Related Agencies Appropriations Act for fiscal year 2008) is the legislative vehicle being used for the fiscal year 2008 and fiscal year 2009 supplemental appropriations bill.

BACKGROUND

The Administration requested \$196.5 billion in emergency supplemental funding for fiscal year 2008. In December 2007, Congress included \$86.8 billion for Department of Defense and \$5.4 billion for international affairs unresolved in emergency spending as a part of the Consolidated Appropriations Act (P.L. 110-161).

Currently, \$108.1 billion in emergency troop funding is outstanding from the President's 2008 supplemental request. The Chairman of the Joint Chiefs of Staff, Admiral Michael Mullen and Secretary of Defense Robert Gates have urged Congress to immediately pass a Troop Funding Supplemental before the department exhausts funding for all military personnel and operations, which would prevent the Department from being able to pay both military and civilian personnel.

In addition to the outstanding 2008 supplemental funding, the President sent an additional \$70 billion war funding request to Congress for fiscal year 2009. The \$70 billion bridge fund includes \$66 billion for the Department of Defense, as well as \$4 billion for Department of State activities.

On May 15, 2008, the House voted on the three amendments to H.R. 2642. The first amendment would have provided troop funding for the wars in Iraq and Afghanistan. This amendment was defeated by a vote of 141 to 149, with 132 Members voting present. The second amendment included several Iraq policy provisions, including a timetable for troop withdrawal, troop readiness requirements, and a limitation on the status of forces agreement. This amendment passed by a vote of 227-196. The third amendment considered by the House included emergency domestic spending for expanded veterans education benefits, an extension of unemployment benefits, delay of seven Medicaid regulations, census funding, and funding for the Bureau of Prisons. The House passed this amendment by a vote of 256 to 166.

The Senate considered the Supplemental Appropriations Act, 2008 (H.R. 2642) during the week of May 20, 2008. The Senate amended the domestic spending amendment passed by the House by a vote of 75 to 22. ([Record Vote 137](#)) This amendment included many of the same provisions that were in the House-passed amendment and an additional provision that would cut the cost of birth control at campus health clinics and Planned Parenthood centers. The Senate replaced the troop withdrawal language with the funding for the Department of Defense in Iraq and Afghanistan by a vote of 70 to 26. ([Record Vote 139](#))

Following consideration by the Senate, Republican and Democrat House Leaders reached a compromise on H.R. 2642. Unlike previous versions of H.R. 2642, the bill being considered on the floor does not



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include objectionable Iraq war policies, removes a provision that would make discount birth control to Planned Parenthood, and cuts \$8 billion in wasteful Washington spending.

SUMMARY

Amendment #1

Amendment #1 includes funding for 2008 Department of Defense (DOD) supplemental appropriations and 2009 DOD bridge fund supplemental appropriations. The bill provides \$165.4 billion for the Department of Defense, of which \$3.6 billion will be redirected from Procurement, RDT&E, and defense working capital accounts for domestic spending by Amendment #2 for a total of \$161.8 billion for DOD funding. The bulleted number reflects the total funding for the category named, with the President's requested funding level and the funding levels included in H.R. 2642.

Military Personnel

- Total H.R. 2642 Army funding for Fiscal Years 2008 and 2009: \$13,055,715,000
 - Fiscal Year 2008
 - President's requested funding level - \$11,535,055,000
 - H.R. 2642 - \$12,216,715,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$3,500,000,000
 - H.R. 2642 - \$839,000,000
- Total H.R. 2642 Navy funding for Fiscal Years 2008 and 2009: \$969,185,000
 - Fiscal Year 2008
 - President's requested funding level - \$696,000,000
 - H.R. 2642 - \$894,185,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$95,000,000
 - H.R. 2642 - \$75,000,000
- Total H.R. 2642 Marine Corps funding for Fiscal Years 2008 and 2009: \$1,881,688,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,733,971,000
 - H.R. 2642 - \$1,826,688,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$85,000,000
 - H.R. 2642 - \$55,000,000
- Total H.R. 2642 Air Force funding for Fiscal Years 2008 and 2009: \$1,430,544,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,277,853,000
 - H.R. 2642 - \$1,355,544,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$105,000,000
 - H.R. 2642 - \$75,000,000
- Total H.R. 2642 Army National Guard funding for Fiscal Years 2008 and 2009: \$1,519,747,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,136,747,000
 - H.R. 2642 - \$1,369,747,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$20,000,000



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- H.R. 2642 - \$150,000,000
- Total H.R. 2642 Army Reserve funding for Fiscal Year 2008: \$304,200,000
 - Fiscal Year 2008
 - President's requested funding level - \$299,200,000
 - H.R. 2642 - \$304,200,000
- Total H.R. 2642 Navy Reserve funding for Fiscal Year 2008: \$72,800,000
 - Fiscal Year 2008
 - President's requested funding level - \$70,000,000
 - H.R. 2642 - \$72,800,000
- Total H.R. 2642 Marine Corps Reserve funding for Fiscal Year 2008: \$16,720,000
 - Fiscal Year 2008
 - President's requested funding level - \$15,420,000
 - H.R. 2642 - \$16,720,000
- Total H.R. 2642 Air Force Reserve funding for Fiscal Year 2008: \$5,000,000
 - Fiscal Year 2008
 - President's requested funding level - \$3,000,000
 - H.R. 2642 - \$5,000,000
- Total H.R. 2642 Air Force National Guard funding for Fiscal Year 2008: \$4,000,000
 - Fiscal Year 2008
 - President's requested funding level - N/A
 - H.R. 2642 - \$4,000,000

Operation and Maintenance

- Total H.R. 2642 Army funding for Fiscal Years 2008 and 2009: \$54,523,512,000
 - Fiscal Year 2008
 - President's requested funding level - \$18,720,113,000
 - H.R. 2642 - \$17,223,512,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$35,560,055,000
 - H.R. 2642 - \$37,300,000,000
- Total H.R. 2642 Navy funding for Fiscal Years 2008 and 2009: \$6,477,864,000
 - Fiscal Year 2008
 - President's requested funding level - \$2,498,765,000
 - H.R. 2642 - \$2,977,864,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$238,437,000
 - H.R. 2642 - \$3,500,000,000
- Total H.R. 2642 Marine Corps funding for Fiscal Years 2008 and 2009: \$3,059,900,000
 - Fiscal Year 2008
 - President's requested funding level - \$306,050,000
 - H.R. 2642 - \$159,900,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$2,200,000,000
 - H.R. 2642 - \$2,900,000,000



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- Total H.R. 2642 Air Force funding for Fiscal Years 2008 and 2009: \$10,972,520,000
 - Fiscal Year 2008
 - President's requested funding level - \$5,927,212,000
 - H.R. 2642 - \$5,972,520,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$3,644,078,000
 - H.R. 2642 - \$5,000,000,000
- Total H.R. 2642 Defense Wide funding for Fiscal Years 2008 and 2009: \$6,306,131,000
 - Fiscal Year 2008
 - President's requested funding level - \$3,220,388,000
 - H.R. 2642 - \$3,657,562,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$3,193,494,000
 - H.R. 2642 - \$2,648,569,000
- Total H.R. 2642 Army Reserve funding for Fiscal Years 2008 and 2009: \$244,130,000
 - Fiscal Year 2008
 - President's requested funding level - \$118,958,000
 - H.R. 2642 - \$164,839,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$79,291,000
- Total H.R. 2642 Navy Reserve funding for Fiscal Years 2008 and 2009: \$152,366,000
 - Fiscal Year 2008
 - President's requested funding level - \$41,750,000
 - H.R. 2642 - \$109,876,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$42,490,000
- Total H.R. 2642 Marine Corps Reserve funding for Fiscal Years 2008 and 2009: \$117,332,000
 - Fiscal Year 2008
 - President's requested funding level - \$22,040,000
 - H.R. 2642 - \$70,256,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$34,000,000
 - H.R. 2642 - \$47,076,000
- Total H.R. 2642 Air Force Reserve funding for Fiscal Years 2008 and 2009: \$178,370,000
 - Fiscal Year 2008
 - President's requested funding level - \$12,133,000
 - H.R. 2642 - \$165,994,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$12,376,000
- Total H.R. 2642 Army National Guard funding for Fiscal Years 2008 and 2009: \$1,019,184,000
 - Fiscal Year 2008
 - President's requested funding level - \$430,008,000
 - H.R. 2642 - \$685,644,000



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- Fiscal Year 2009 Bridge
 - President's requested funding level – N/A
 - H.R. 2642 - \$333,540,000
- Total H.R. 2642 Air Force National Guard funding for Fiscal Years 2008 and 2009: \$340,036,000
 - Fiscal Year 2008
 - President's requested funding level - \$51,633,000
 - H.R. 2642 - \$287,369,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – N/A
 - H.R. 2642 - \$52,667,000
- Total H.R. 2642 Iraq Freedom Fund funding for Fiscal Year 2008: \$50,000,000
 - Fiscal Year 2008
 - President's requested funding level - \$103,750,000
 - H.R. 2642 - \$50,000,000
- Total H.R. 2642 Afghanistan Security Forces Fund funding for Fiscal Years 2008 and 2009: \$3,400,000,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,350,000,000
 - H.R. 2642 - \$1,400,000,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$3,666,259,000
 - H.R. 2642 - \$2,000,000,000
- Total H.R. 2642 Iraq Security Forces Fund funding for Fiscal Years 2008 and 2009: \$2,500,000,000
 - Fiscal Year 2008
 - President's requested funding level – \$1,500,000,000
 - H.R. 2642 - \$1,500,000,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$2,000,000,000
 - H.R. 2642 - \$1,000,000,000

Procurement

**Note: The bill includes \$3.6 billion for procurement of 15 C-17 aircraft as part of DOD FY2008 supplemental funding. The Administration did not include funding for these C-17s in its supplemental request. The bill includes \$2.5 billion for procurement of 34 C-130 aircraft as part of DOD FY2008 supplemental funding. The Administration requested funding for 24 of these C-130s in its supplemental request.*

- Total H.R. 2642 Army Aircraft funding for Fiscal Years 2008 and 2009: \$1,038,111,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,181,864,000
 - H.R. 2642 - \$954,111,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – N/A
 - H.R. 2642 - \$84,000,000
- Total H.R. 2642 Army Missile funding for Fiscal Year 2008: \$561,656,000
 - Fiscal Year 2008
 - President's requested funding level - \$641,764,000



- H.R. 2642 - \$561,656,000
- Total H.R. 2642 Army Weapons and Tracked Vehicles funding for Fiscal Years 2008 and 2009: \$6,286,145,000
 - Fiscal Year 2008
 - President's requested funding level - \$5,680,252,000
 - H.R. 2642 - \$5,463,471,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$822,674,000
- Total H.R. 2642 Army Ammunition funding for Fiscal Years 2008 and 2009: \$391,400,000
 - Fiscal Year 2008
 - President's requested funding level - \$359,600,000
 - H.R. 2642 - \$344,900,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$46,500,000
- Total H.R. 2642 Other Army funding for Fiscal Years 2008 and 2009: \$17,346,390,000
 - Fiscal Year 2008
 - President's requested funding level - \$21,103,261,000
 - H.R. 2642 - \$16,337,340,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$80,536,000
 - H.R. 2642 - \$1,009,050,000
- Total H.R. 2642 Navy Aircraft funding for Fiscal Year 2008: \$3,563,254,000
 - Fiscal Year 2008
 - President's requested funding level - \$3,859,958,000
- Total H.R. 2642 Navy Weapons funding for Fiscal Year 2008: \$317,456,000
 - Fiscal Year 2008
 - President's requested funding level - \$318,281,000
 - H.R. 2642 - \$317,456,000
- Total H.R. 2642 Navy and Marine Corps Ammunition funding for Fiscal Years 2008 and 2009: \$304,945,000
 - Fiscal Year 2008
 - President's requested funding level - \$304,945,000
 - H.R. 2642 - \$304,945,000
- Total H.R. 2642 Other Navy funding for Fiscal Years 2008 and 2009: \$1,427,083,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,515,116,000
 - H.R. 2642 - \$1,399,135,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - N/A
 - H.R. 2642 - \$27,948,000
- Total H.R. 2642 Marine Corps procurement funding for Fiscal Years 2008 and 2009: \$2,762,815,000



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- Fiscal Year 2008
 - President's requested funding level - \$2,444,490,000
 - H.R. 2642 - \$2,197,390,000
- Fiscal Year 2009 Bridge
 - President's requested funding level – N/A
 - H.R. 2642 - \$565,425,000
- Total H.R. 2642 Air Force Aircraft funding for Fiscal Years 2008 and 2009: \$7,305,765,000
 - Fiscal Year 2008
 - President's requested funding level - \$3,894,839,000
 - H.R. 2642 - \$7,103,923,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$1,209,300,000
 - H.R. 2642 - \$201,842,000
- Total H.R. 2642 Air Force Missile funding for Fiscal Year 2008: \$66,943,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,800,000
 - H.R. 2642 - \$66,943,000
- Total H.R. 2642 Air Force Ammunition funding for Fiscal Year 2008: \$205,455,000
 - Fiscal Year 2008
 - President's requested funding level - \$104,405,000
 - H.R. 2642 - \$205,455,000
- Total H.R. 2642 Other Air Force funding for Fiscal Years 2008 and 2009: \$3,453,811,000
 - Fiscal Year 2008
 - President's requested funding level - \$2,430,034,000
 - H.R. 2642 - \$1,953,167,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$1,467,475,000
 - H.R. 2642 - \$1,500,644,000
- Total H.R. 2642 Defense Wide funding for Fiscal Years 2008 and 2009: \$585,446,000
 - Fiscal Year 2008
 - President's requested funding level - \$267,440,000
 - H.R. 2642 - \$408,209,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$72,773,000
 - H.R. 2642 - \$177,237,000
- Total H.R. 2642 National Guard and Reserve Equipment funding for Fiscal Year 2008: \$825,000,000
 - Fiscal Year 2008
 - President's requested funding level – N/A
 - H.R. 2642 - \$825,000,000
- Total H.R. 2642 Rapid Acquisition Fund funding for Fiscal Years 2008 and 2009: None
 - Fiscal Year 2008
 - President's requested funding level - \$150,000,000
 - H.R. 2642 – N/A
 - Fiscal Year 2009 Bridge



- President's requested funding level – \$100,000,000
- H.R. 2642 – N/A

Research, Development, Testing, and Evaluation

- Total H.R. 2642 Army funding for Fiscal Years 2008 and 2009: \$162,958,000
 - Fiscal Year 2008
 - President's requested funding level - \$163,299,000
 - H.R. 2642 – \$162,958,000
- Total H.R. 2642 Navy funding for Fiscal Years 2008 and 2009: \$479,338,000
 - Fiscal Year 2008
 - President's requested funding level - \$610,567,000
 - H.R. 2642 – \$366,110,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$113,228,000
 - H.R. 2642 – \$113,288,000
- Total H.R. 2642 Air Force funding for Fiscal Years 2008 and 2009: \$471,858,000
 - Fiscal Year 2008
 - President's requested funding level - \$1,487,493,000
 - H.R. 2642 – \$399,817,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$71,741,000
 - H.R. 2642 – \$72,041,000
- Total H.R. 2642 Defense Wide funding for Fiscal Years 2008 and 2009: \$1,019,157,000
 - Fiscal Year 2008
 - President's requested funding level - \$684,389,000
 - H.R. 2642 – \$816,598,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level – \$194,156,000
 - H.R. 2642 – \$202,559,000

Defense Health Program

- Total H.R. 2642 funding for Defense Health Program for FY08 & 09: \$2,513,864,000
 - Fiscal Year 2008
 - President's requested funding level – \$561,741,000
 - H.R. 2642 – \$1,413,864,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$400,000,000
 - H.R. 2642 - \$1,100,000,000

Psychological Health & Traumatic Brain Injury

- Total H.R. 2642 funding for Fiscal Years 2008 and 2009: \$75,000,000
 - Fiscal Year 2008
 - President's requested funding level - \$0
 - H.R. 2642 - \$75,000,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$100,000,000
 - H.R. 2642 - \$0



Drug Interdiction and Counter-Drug Activities

- Total H.R. 2642 funding for Fiscal Years 2008 and 2009: \$253,317,000
 - Fiscal Year 2008
 - President's requested funding level - \$65,017,000
 - H.R. 2642 - \$65,317,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$130,000,000
 - H.R. 2642 - \$188,000,000

Joint IED Defeat Fund

- Total H.R. 2642 funding for Fiscal Year 2009: \$2,000,000,000
 - Fiscal Year 2009 Bridge
 - President's requested funding level - \$2,970,444,000
 - H.R. 2642 - \$2,000,000,000

Reporting Requirements

Reports on Iraq and Afghan Security Forces Readiness: The bill requires the Secretary of Defense to submit a report within 30 days, and every 90 days thereafter through FY2009, on the detailing unit readiness levels for Iraq and Afghan security forces.

Reports on Iraq Military and Political Progress: The bill requires the Administration to submit a report before December 8, 2008, and every 90 days thereafter through FY2009, on the political and military progress in Iraq with performance indicators and goals with timetables for achieving these goals.

Amendment #2

The total discretionary cost of Amendment #2 is \$24.65 billion.

Title I – Military Construction, Veterans Affairs, and Security Related Matters

Department of Justice

- H.R. 2642 provides the Department of Justice with \$448,952,000 in funding for Fiscal Years 2008 and 2009.
 - Total H.R. 2642 Federal Bureau of Investigation bridge funding for FY2008 and 2009: \$188,722,000

Military Construction and Veterans Affairs (VA)

H.R. 2642 provides \$4,642,000,000 in total funding for Department of Defense Military Construction and Department of Veterans Affairs for fiscal years 2008 and 2009. This is \$2,204,000,000 more than the President requested. This total includes funding for:

- Military Construction - Army
 - Fiscal Years 2008 and 2009 - \$1,108,200,000
- Military Construction – Navy and Marine Corps
 - Fiscal Years 2008 and 2009 - \$355,907,000
- Military Construction – Air Force
 - Fiscal Years 2008 and 2009 - \$399,627,000
- Military Construction – Defense Wide
 - Fiscal Years 2008 and 2009 - \$890,921,000
- VA General Operating Expenses



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- Fiscal years 2008 and 2009 - \$100,000,000
- Navy/Marine Corps Family Housing
 - Fiscal Years 2008 and 2009 - \$11,766,000
- VA Information Technology Systems
 - Fiscal Years 2008 and 2009 - \$20,000,000
- VA Construction and Major Projects
 - Fiscal Years 2008 and 2009 - \$396,377,000

Department of State and Military Assistance

Provisions in FY2008 Supplemental Appropriations

- \$76,700,000 for embassy security, construction, and maintenance for facilities in Afghanistan
- \$220,000,000 for International Disaster Assistance
- \$75,000,000 for democracy programs in Iraq
- \$20,000,000 for the World Food Program
- \$175,000,000 for economic and refugee assistance to Jordan
- \$196,000,000 in economic assistance for the West Bank and Gaza.
- \$53,000,000 for assistance to North Korea in support of the goals of the Six Party Talks

Provisions included in FY2009 Supplemental Appropriations (Bridge Fund)

- \$41,300,000 for embassy security, construction, and maintenance for facilities in Afghanistan
- \$75,000,000 for Global Health and Child Survival
- \$200,000,000 for assistance for developing countries to address the international food crisis
- \$200,000,000 for International Disaster Assistance
- \$400,000,000 over fiscal year 2008 and 2009 for assistance to Mexico to combat drug trafficking and organized crime, as well as to further judicial reform.
- \$65,000,000 to combat drug trafficking, reform the judicial system, and increase maritime security for the countries of Central America, Haiti, and the Dominican Republic
- \$170,000,000 for assistance to Israel
- Withholds funding from Serbia allocated in the Department of State and Foreign Operations, Appropriations Act, 2008 (Section J of P.L. 110-161) in an amount equal to the unpaid costs of damage to the U.S. Embassy in Belgrade, Serbia resulting from the February 21, 2008, attack on the embassy.

Prisons: Provides \$178 million to for salaries and expenses for the Federal Prison System



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Mexico (Merida Initiative): \$400,000,000 over fiscal year 2008 and 2009 for assistance to Mexico to combat drug trafficking and organized crime, as well as to further judicial reform.

Establishing Permanent Bases in Iraq: The bill prohibits any funds from being used to establish a permanent military installation in Iraq or for exercising U.S. control over Iraq oil resources.

**Note: On July 25, 2007, the House passed H.R. 2929, which states as policy that the U.S. not establish any permanent bases or military installations in Iraq. The House has voted more than 10 times (six of which have been signed into law) on provisions stating similar policies.*

Matching Funds from the Government of Iraq: The bill require that U.S. assistance to Iraq for training, capacity building, and infrastructure (with a few exceptions) be matched dollar-for-dollar by the Iraqi Government.

Census: The bill provides \$210 million for expenses related to the 2010 Decennial Census.

GI Bill Expansion: The bill provides increased educational benefits for all members of the military who have served on active duty since September 11, 2001. These benefits include an amount equal to the established cost regularly charged for in-state tuition at a public institution of higher education, a housing allowance, and stipend for supplies and equipment for 36 months (4 academic years). The amount of the benefit is determined by the length of time the service member was on active duty post September 11, 2001. Unlike the original House-passed version, this bill allows educational benefits to be transferred to the spouse or child of a service member.

**Note: The tax increase included in the original House passed Emergency Supplemental to offset the cost of the GI Bill is not included in this version of the legislation.*

Medicaid Regulations: It would prohibit the Department of Health and Human Services (HHS) from finalizing and enforcing certain Medicaid regulations until April 1, 2009. If finalized, these regulations would: 1) Restrict the use of intergovernmental transfers 2) Prohibit federal Medicaid payments for services transporting school-aged Medicaid patients to and from school 3) Prohibit Medicaid from making graduate medical education payments 4) Clarify the definition of rehabilitative services 5) Limits state-levied taxes on Medicaid providers 6) Clarify and narrow payment policies for specific provisions in the targeted case management final regulation.

**Note: The Supplemental does not include the Medicaid regulation clarifying the definition of outpatient clinic and hospital services.*

Disaster Relief: Provides \$2.65 billion for natural disaster relief and recovery in the wake of the flooding and tornadoes in the Midwest. Specifically, the bill provides \$479.9 million for the Department of Agriculture's emergency conservation and watershed protection programs; \$606 million for Army Corps of Engineers natural disaster response projects; \$266.8 million for Small Business Administration disaster loans; and \$897 million for FEMA disaster relief, \$300 million for Community Development Block Grants, and \$100 million for the Economic Development Administration.

Louisiana Levees: Provides \$5.8 billion to rebuild levees in Louisiana, which is consistent with the President's budget request.

Unemployment Insurance: This provision extends unemployment insurance for 13 weeks in every state through March 31, 2009.



LEGISLATIVE DIGEST

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**Note: Unlike the stand alone Extended Unemployment Insurance bill (H.R. 5749), which passed the House by a vote of 274 to 137 on June 12, 2008, this provision includes a minimum work requirement of 20 weeks in order to qualify for the benefits and does not include an extra 13 weeks of benefits for state with higher unemployment rates.*

Contractor Fraud: The bill requires the Federal Acquisition Regulation (FAR) to require Federal contractors to provide timely notice to their contracting agency of any violations of Federal criminal law or overpayments received in connection with federal contracts for over \$5,000,000 and lasting more than 120 days for contracts performed inside or outside the U.S. The legislation requires these regulations to be incorporated into FAR within 180 days of the enactment of this legislation.

**Note: The House passed the Close the Contractor Fraud Loophole Act (H.R. 5712) by voice vote on April 23, 2008, which is identical to the text of this provision.*

Government Funding Transparency: H.R. 2642 would require any non-public entity receiving more than \$25 million from federal sources – such as grants, loans, cooperative agreements, contracts, and other forms of financial assistance - and earning 80 percent of its revenue from those sources to disclose the names and total compensation of the organization's five most highly compensated officers. This provision is an expansion of the federal spending database created by the Federal Funding Accountability and Transparency Act of 2006 that was sponsored by Representatives Roy Blunt (R-MO) and Tom Davis (R-VA).

**Note: The House passed the Government Funding Transparency Act of 2008 (H.R. 3928) by voice vote on April 23, 2008.*

ADDITIONAL VIEWS

According to the **Statement of Administration Policy**, "The Administration supports House passage of H.R. 2642 because it is consistent with the principles laid out by the President for an acceptable bill. H.R. 2642 provides our troops the resources they need, does not micromanage our military commanders, and stays within the President's reasonable discretionary spending limits for FY 2008 and FY 2009."

Republican Leader John Boehner: "It gets our troops the funding they need for success – without hamstringing our commanders in the field with politically-motivated war restrictions. It provides new resources to help our veterans returning from Iraq and Afghanistan get a better education, without raising taxes unnecessarily on the American people. It also does not include billions in unrelated wasteful Washington pork that was added by Senate Democrats."

STAFF CONTACT

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